### **ORDINANCE NO. 506**

AN ORDINANCE OF THE CITY OF SPRINGFIELD, FLORIDA. IMPOSING A TEMPORARY MORATORIUM FOR 180 DAYS ON THE ISSUANCE OF ANY BUSINESS TAX LICENSE, PERMIT, CONDITIONAL USE APPROVAL, SITE PLAN APPROVAL AND ANY OTHER OFFICIAL ACTION OF THE CITY OF SPRINGFIELD HAVING THE EFFECT OF PERMITTING OR ALLOWING THE CONSTRUCTION AND/OR OPERATION OF CERTAIN BUSINESSES WITHIN THE CITY OF SPRINGFIELD, RELATED TO GAME ROOMS, ARCADES, INTERNET CAFES, SWEEPSTAKES REDEMPTION CENTERS, ESTABLISHMENTS USING SLOT MACHINES OR SLOT MACHINE LIKE **EQUIPMENT AND SIMILAR INDOOR ENTERTAINMENT AND** AMUSEMENT **ACTIVITIES** AS MORE **SPECIFICALLY** DESCRIBED IN THIS ORDINANCE, EXCLUDING APPROVALS AND PERMITS FOR THE CONTINUANCE OF AN EXISTING BUSINESS; THE TEMPORARY MORATORIUM SHALL APPLY TO ALL REAL PROPERTY LOCATED WITHIN CORPORATE LIMITS OF THE CITY OF SPRINGFIELD; **PROVIDING PROCEDURE** FOR **EXTRAORDINARY** HARDSHIP; PROVIDING FOR SEVERABILITY, CONFLICTS, AND AN EFFECTIVE DATE.

WHEREAS, the City of Springfield, Florida provides municipal services to its citizens, including regulation and licensing of businesses; and

**WHEREAS**, the appropriate regulation, licensing and permitting of businesses are vital to the public's health, safety, morals and welfare as deficient or inadequate regulations can lead to public harm; and

WHEREAS, the City Commission has learned of certain activities related to game rooms, arcades, internet cafes, sweepstakes redemption centers, establishments using slot machines or slot machine like equipment and similar indoor entertainment and amusement activities within the City of Springfield being proposed or considered, which activities would harm the City's economic and redevelopment activities and otherwise significantly and adversely affect the public health, safety, morals and welfare, since said activities may include forms of gaming or gambling which could lead to illegal activities; and

WHEREAS, the City Commission of the City of Springfield, Florida, deems it necessary to the public's health, safety, morals and welfare to cause a study to be accomplished relative to the criteria for issuance of permits or other official City action for game rooms, arcades, internet cafes, sweepstakes redemption centers, establishments using slot machines or slot machine like equipment and similar indoor entertainment and amusement facilities, and to place a temporary moratorium on the issuance of permits, any

other official City action, including the receipt of the business tax for such activities for a period of one hundred and eighty (180) days; and

WHEREAS, the City of Springfield Charter, Subpart A, §8 (13), provides that an emergency ordinance can be passed by the City Commission of the City of Springfield without complying with the reading requirement provided in Subpart A, §8 (13) of the Charter; and

**WHEREAS**, Florida Statute 166.041(3)(b) authorizes the City Commission of the City of Springfield to enact emergency ordinances upon a two-thirds vote without complying with ordinance adoption procedures in Florida Statute 166.041(3)(a); and

**WHEREAS**, the City Commission finds that this emergency ordinance is in the best interests of the City of Springfield; and

WHEREAS, the City Commission finds that it is appropriate to impose a temporary moratorium on the licensing and permitting of certain activities related to game rooms, arcades, internet cafes, sweepstakes redemption centers establishments using slot machines or slot machine like equipment, and similar indoor entertainment and amusement facilities; and

**NOW, THEREFORE, BE IT ENACTED** by the City Commission of the City of Springfield in Bay County, Florida:

## SECTION 1. PURPOSE AND LEGISLATIVE FINDINGS.

The above recitals are hereby adopted as the legislative purpose of this Ordinance and as the City Commission's legislative findings.

# SECTION 2. TEMPORARY MORATORIUM UPON THE ISSUANCE OF GAME ROOMS, ARCADES, INTERNET CAFES, SWEEPSTAKES REDEMPTION CENTERS, ESTABLISHMENTS USING SLOT MACHINES OR SLOT MACHINE LIKE EQUIPMENT AND SIMILAR INDOOR ENTERTAINMENT AND AMUSEMENT ACTIVITY PERMITS.

All activities relating to the acceptance, review and action upon permit applications for game rooms, arcades, internet cafes, sweepstakes redemption centers, establishments using slot machines or slot machine like equipment and similar indoor entertainment and amusement facilities are temporarily suspended in order for the City of Springfield, through its officials and staff, to have adequate time and opportunity to conduct a study or studies and comprehensively analyze the adequacy of application criteria, standards, and other approved processes and procedures related to the issuance of said permits within the City of Springfield. Accordingly, based upon the foregoing, there is hereby imposed a temporary moratorium on the receipt and/or acting upon applications for licenses, permits or any other official City action, related to game rooms, arcades, internet cafes, sweepstakes redemption centers, establishments using slot machines or slot machine like equipment and similar indoor entertainment and amusement type activities.

During the time the temporary moratorium is in effect, the City will accept no applications or act on any pending applications for permits or business tax receipts for such activities and no such new activities shall be permittable within the City. It is unlawful for any person or entity to engage in the activities that are the subjects of the Ordinance without first obtaining a business tax receipt or permit for such activities. During the period of time that the temporary moratorium is in effect, the City shall not accept payments of the business tax for such activities and shall return any funds accepted for pending applications.

# SECTION 3. GEOGRAPHIC AREA COVERED.

The temporary moratorium established in this Ordinance shall be effective in the corporate and municipal boundaries of the City of Springfield.

## **SECTION 4. IMPOSITION OF MORATORIUM.**

- (a) The temporary moratorium set forth in this Ordinance shall take effect immediately upon the effective date of this Ordinance and shall terminate one hundred and eighty (180) days after said effective date. The City will accept no applications or act on pending applications which are subject to the moratorium until the moratorium has expired.
- (b) The City Commission may extend the temporary moratorium established in this ordinance for additional periods not to exceed ninety (90) days per extension upon a finding by the City Commission set forth in the ordinance that the problems giving rise to the need for the temporary moratorium established herein continue to exist and that reasonable progress is being made in carrying out a specific and prompt plan of corrective legislative action, but that additional time is reasonably needed to adequately address the issues facing the City.

# <u>SECTION 5. ALLEVIATION OF EXTRAORDINARY HARDSHIP.</u>

- (a) The City Commission may authorize exceptions to the moratorium imposed by this Ordinance when it finds, based upon substantial competent evidence presented to it, that deferral of action on an application for permit, business tax receipt, development order, or other official action of the City for the duration of the moratorium would impose an extraordinary hardship on a landowner or petitioner.
- (b) A request for an exception based upon extraordinary hardship shall be filed with the City Clerk or designee, including a non-refundable fee of \$350.00 by the owner/petitioner, or the petitioner with the consent of the owner/petitioner, to cover processing and advertising costs, and shall include a recitation of the specific facts that are alleged to support the claim of extraordinary hardship, and shall contain such other information as the City Clerk shall prescribe as necessary for the City Commission to be fully informed with respect to the application.

- (c) A public hearing on any request for an exception for extraordinary hardship shall be held by the City Commission at the first regular meeting of the City Commission that occurs after the expiration of the period for publication of notice of the request for an exception.
- (d) Notice of the filing of a request for an exception, and the date, time, and place of the hearing thereon shall be published once at least 7 days prior to the hearing in a newspaper of general circulation within the city limits of the City of Springfield, Florida.
- (e) In reviewing an application for an exception based upon a claim of extraordinary hardship, the City Commission shall consider, at a minimum, the following criteria:
  - (1) The extent to which the applicant has, prior to the Effective Date of this Ordinance, received City of Springfield permits or approvals for the game room, arcade, internet café, sweepstakes redemption center, establishments using slot machines or slot machine like equipment or similar indoor entertainment and amusement activity.
  - (2) The extent to which the applicant has, prior to the Effective Date of this Ordinance, made a substantial expenditure of money or resources in reliance upon permits or other approvals of the City of Springfield directly associated with the operation of the game room, arcade, internet café, sweepstakes redemption center, establishments using slot machines or slot machine like equipment or similar indoor entertainment and amusement activity.
  - (3) Whether the applicant, prior to the Effective Date of this Ordinance, has contractual commitments in reliance upon permits or other approvals of the City of Springfield to operate the game room, arcade, internet café, sweepstakes redemption center, establishments using slot machines or slot machine like equipment or similar indoor entertainment and amusement activity.
  - (4) Whether the applicant, prior to the Effective Date of this Ordinance, has in reliance upon permits or other approvals of the City of Springfield incurred financial obligations to a lending institution which, despite a thorough review of alternative solutions, the applicant cannot meet unless the game room, arcade, internet café, sweepstakes redemption center, establishments using slot machines or slot machine like equipment or similar indoor entertainment and amusement activity is permitted or allowed.
  - (5) Whether the moratorium will expose the applicant to substantial monetary liability to third persons; or would leave the applicant completely unable, after a thorough review of alternative solutions, to

earn a reasonable investment backed expectation on the real property that is affected by this Ordinance.

- (f) At a minimum, the City Commission shall consider the following non-exclusive factors under the criteria set forth in subsection (e) above:
  - (1) The history of the property;
  - (2) The history of the commercial, business or any use on the property.
- (g) At the conclusion of the Public Hearing and after reviewing the evidence and testimony placed before it, the City Commission shall act upon the request either to approve, deny, or approve in part and deny in part the request made by the applicant.

## <u>SECTION 6. EXISTING BUSINESSES.</u>

This temporary moratorium shall not affect any businesses, as set forth in Section 2, herein, currently operating within the City, pursuant to a validly issued business tax receipt or other license or permit, as long as the business and property are in compliance with all applicable local, county, state, and federal laws.

## SECTION 7. NEW BUSINESS RECEIPTS OR OTHER OFFICIAL CITY ACTION.

Applications for business tax receipts, City licenses or permits, or any other official City action, for the operation of internet cafes, or other establishments as set forth in Section 2, received after the effective date of this Ordinance, shall be held in abeyance until the conclusion of the moratorium.

### **SECTION 8. RENEWAL OF BUSINESS TAX RECEIPTS.**

The City Clerk or designee is authorized to renew the business tax receipt of any existing internet café or other businesses as described in Section 2 herein, affected by this moratorium, with a valid business tax receipt, in the event such receipt expires before the expiration of this moratorium, upon a finding that said business has not otherwise violated any local, state, county or federal law.

#### **SECTION 9. PENALTIES.**

(a) Any person, firm, corporation or agent who shall violate any provision of this Ordinance or who fails to comply therewith, or with any of the requirements thereof, shall be fined in an amount not exceeding five hundred dollars (\$500.00) or be imprisoned for a period not exceeding sixty (60) days. Either or both penalties may be imposed. Each day during which any violation occurs constitutes a separate offense.

- (b) Nothing herein contained shall prevent the City from taking such other lawful action including, but not limited to, equitable legal action, as it deems necessary to prevent or remedy any violation of this Ordinance.
- SECTION 10. SEVERABILITY. If any Section or portion of a Section of this Ordinance proves to be invalid, unlawful, or unconstitutional, it shall not be held to invalidate or impair the validity, force, or effect of any other Section or part of this Ordinance.
- **SECTION 11. REPEAL.** All Ordinances or parts of Ordinances in conflict herewith are hereby repealed to the extent of such conflict.
- **SECTION 12. EFFECTIVE DATE.** This Ordinance shall take effect immediately upon its adoption by the City Commission of the City of Springfield, Florida.

**PASSED, APPROVED AND ADOPTED** at the regular meeting of the City Commission of the City of Springfield, Florida, this 20<sup>th</sup> day of February, 2012.

Robert Walker, Mayor

ATTEST:

Anne M. Andrews, City Clerk